



Department of Conservation  
BUREAU OF PARKS AND LANDS  
22 State House Station  
Augusta, Maine 04333

COMMISSIONER'S OFFICE  
RECEIVED

JAN 8 2003

MAINE DEPARTMENT OF CONSERVATION  
PARKS AND LANDS  
AUGUSTA, MAINE

MEMORANDUM

January 7, 2003

To: Tom Morrison, Director

From: Mike Gallagher, Grants & Community Recreation

Re: Swan Island, NPS #23-00017

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1. Attached is a copy of the Project Agreement for this project as requested.
2. LWCF funds were used only for development.
3. Development funds were used for construction of facilities for the purposes of picnicking, boating and camping. I think IF&W would have to operate the area so the public has use of those facilities according to the established Rules and Regulations pertaining to the site. If there were to be any changes in the operation and use of the area, we would have to ask NPS for approval..

377

*Ed Bradley & Sonnet*  
*Swan Island*  
State of Maine

State Park & Recreation Commission

LAND & WATER CONSERVATION FUND  
PROJECT AGREEMENT

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Political Subdivision State Department of Inland Fisheries and Game

Project Title Swan Island Campground

Project Period 1/1/66 to 6/30/68 Project No. 18-00017  
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Project Scope:

The development under this project will provide picnicking, boating, and camping facilities for day use and extended use visitation by the public to a 1400 acres Game Management Area located on Swan Island at the headwater of Merrymeeting Bay in the Kennebec River in Sagadahoc County, Maine.

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THIS AGREEMENT, effective this 31 day of March 19, 69

between the State of Maine, acting by and through the State Park and Recreation Commission, hereinafter designated as the State, and the State

Department of Inland Fisheries and Game hereinafter designated as the Recipient.

WITNESS

WHEREAS, the United States of America, represented by the Director, Bureau of Outdoor Recreation, United States Department of the Interior, and the State of Maine have mutually agreed to perform an agreement in accordance with the Land & Water Conservation Fund Act of 1965, 78 Stat. 897, (1964), and,

WHEREAS, this agreement between the United States of America and the State of Maine incorporated provisions of compliance and responsibilities by the State, and the State assures that these provisions shall apply to a recipient political subdivision,

THEREFORE, BE IT RESOLVED between the State and the Recipient that the latter hereby agrees:

1. To execute the above described project in accordance with the above stated Project Scope. Subsequent to this agreement, any change in the basic design or use of the facility must have prior approval of the State and the Director of the Bureau of Outdoor Recreation.
2. To submit plans and specifications for approval by the State before advertising for bid or undertaking force account work.
3. To make provisions for adequate construction supervision to assure that the facility will be completed in accordance with the plans and specifications.
4. To establish a separate account for the financial control of this project and to retain the account records for a period of three (3) years after the completion of the project.
5. That no costs other than preliminary engineering costs incurred prior to the date of this agreement will be eligible for reimbursement under this project.

AND, BE IT FURTHER RESOLVED between the State and the Recipient that the latter will hereafter and for the estimated lifetime of the facility provide for the retention, operation, maintenance, and use of the public outdoor recreation facility as set forth in the following:

RETENTION & USE:

Property and facilities acquired and/or developed with financial assistance from the Land and Water Conservation Fund and/or the Boating Facilities Fund shall be retained and used for public outdoor recreation. The use of the facility may not be changed from that contemplated and approved when assistance was granted, unless prior approval is obtained from the Bureau of Outdoor Recreation and the Maine State Park and Recreation Commission.

This facility shall be kept open at reasonable hours and times of the year consistent with the type of facility and shall be open to entry and use by all persons, regardless of race, color, creed, national origin, or residence who are otherwise eligible according to reasonable published rules applicable to this recreational facility.

OPERATION & MAINTENANCE:

The property and facilities shall be operated and maintained to present an attractive and inviting appearance to the public. Sanitation and sanitary facilities shall be maintained in accordance with applicable state and local public health laws. Properties shall be kept reasonably safe for public use. Adequate supervision shall be maintained at levels reasonable to prevent loss of the lives of users and unnecessary damage to facilities. Buildings, roads, trails, and other structures and improvements shall be kept in reasonable repair throughout their estimated lifetime so as to prevent undue deterioration and not to discourage public use.

AND, BE IT FURTHER RESOLVED that the Applicant shall certify to the Maine State Park and Recreation Commission on or before April 1st of each year that this recreational facility is being retained, operated, maintained, and used in accordance with the terms of this agreement. The facilities shall be available for inspection by the Maine State Park & Recreation Commission or its representative at such intervals as the Commission shall deem necessary.

AND, BE IT FURTHER RESOLVED that the Applicant shall maintain adequate records of Public Use and Attendance of the completed facility. A tabulation of this data shall be forwarded to the Maine State Park & Recreation Commission on or before April 1.

AND, BE IT FURTHER RESOLVED that non-compliance with the terms of this agreement shall result in action by the State demanding a refund of Federal funds involved in this project on a depreciating basis.

AND, BE IT FURTHER RESOLVED that the following special terms and conditions were added and attached to this agreement before it was signed by the parties hereto:

IN WITNESS WHEREOF, the parties hereto have executed this agreement as of the date entered below:

STATE OF MAINE

POLITICAL SUBDIVISION

By Lawrence Stuart  
Director, Maine State Park  
& Recreation Commission

Maine Department of Inland Fish and Game  
(Political Subdivision)

By Ronald T. Speers  
(Signature)  
Ronald T. Speers

March 31, 1969  
(Date)

Commissioner  
(Title)

Approved as to form:

April 4, 1969  
Date

Leon S. Hallberg  
Asst. Attorney General

UNITED STATES DEPARTMENT OF THE INTERIOR  
Bureau of Outdoor Recreation  
Land and Water Conservation Fund Project Agreement

State <b>Maine</b>	Project Number <b>18-00017</b>
Project Title <b>Swan Island Campground</b>	
Period Covered by this Agreement <b>1-1-66 to 6-30-68</b>	Project Period <b>1-1-66 to 6-30-68</b>
Project Scope (Description of Project)	

The development under this project will provide picnicking, boating and camping facilities for day use and extended use visitation by the public to a 1400 acre Game Management Area located at the headwater of Merrymeeting Bay of the Kennebec River in Sagadahoc County.

**RECEIVED**  
 STATE PARK & RECREATION COMMISSION  
 AUGUSTA, MAINE  
 JUL 29 1966  
 7:18:19 AM

Project Stage Covered by this Agreement

**Complete development**

Project Cost		Attachments
Total Cost	\$ <u>50,600</u>	1. General Provisions (dated <u>Dec. 1965</u> )
Fund Support	<u>50</u> %	2. <u>Project Proposal</u>
Fund Amount	\$ <u>25,300</u>	3. _____
Cost of this Stage	\$ <u>50,600</u>	4. _____
Assistance this Stage	\$ <u>25,300</u>	

The United States of America, represented by the Director, Bureau of Outdoor Recreation, United States Department of the Interior, and the State named above (hereinafter referred to as the State), mutually agree to perform this agreement in accordance with the Land and Water Conservation Fund Act of 1965, 78 Stat. 897 (1964), and with the terms, promises, conditions, plans, specifications, estimates, procedures, project proposals, maps, and assurances attached hereto and hereby made a part hereof.

The United States hereby promises, in consideration of the promises made by the State herein, to obligate to the State the amount of money referred to above, and to tender to the State that portion of the obligation which is required to pay the United States' share of the costs of the above project stage, based upon the above percentage of assistance. The State hereby promises, in consideration of the promises made by the United States herein, to execute the project or project stage described above in accordance with the terms of this agreement.

The following special project terms and conditions were added to this agreement before it was signed by the parties hereto:

In witness whereof, the parties hereto have executed this agreement as of the date entered below.

THE UNITED STATES OF AMERICA

STATE

By Edward C. Crafts  
Director, Bureau of Outdoor  
Recreation  
United States Department of  
the Interior

(State)

By Lawrence Stuart

(Signature)

Date

7/23/66

(Title)

SECTION III - ATTACHMENTS

D-660-1 PROJECT PLAN AND JUSTIFICATION

A. Swan Island is currently a Game Management Area owned by the State of Maine and under the control of the State Department of Inland Fisheries and Game. This department is one of Maine's natural resource oriented agencies and plays an important role in the State's outdoor recreational program. The development at Swan Island will help to implement a phase of the State Outdoor Recreation Plan by establishing a seashore park facility.

B. Swan Island is located in the Kennebec River at the headwater of Merrymeeting Bay with the Town of Richmond on the west bank of the river and the Town of Dresden on the east bank. The island is about four miles long, a little less than one mile wide, and contains approximately 1400 acres.

The island has been operated as a Game Management Area and Game Preserve for the last twenty five years. Consequently, a large number and variety of wildlife exists on the island.

The proposed development will provide public picnicking and camping facilities for day use and extended use visitations for observing the flora and fauna of this unique area.

The natural beauty of the area will be enhanced by the development of the organized picnicking and camping sites which will help to prevent the destruction of the flora and fauna by accidents or fire.

C. The requested funds will allow the complete development of the facilities as outlined below:

<u>WORK UNIT</u>	<u>EST. COST</u>
1. Engineering design and construction supervision	2,000
2. Construction of 10 shelters	10,000
3. Construction of <sup>2</sup> / <del>3</del> crib docks with floats	<del>6,000</del> <del>9,000</del>
4. Sanitary facilities	3,000
5. Water supply	2,000
6. Renovation of 2 buildings	20,000
7. Construction of 2 picnic shelters with tables	<u>2,000</u>
8. Signs and interpretive panels	<u>2,000</u> <u>3,000</u>
9. Contingency	50,000
TOTAL	

*note: see letter dated 10-10-66*



WORK UNIT DETAILS

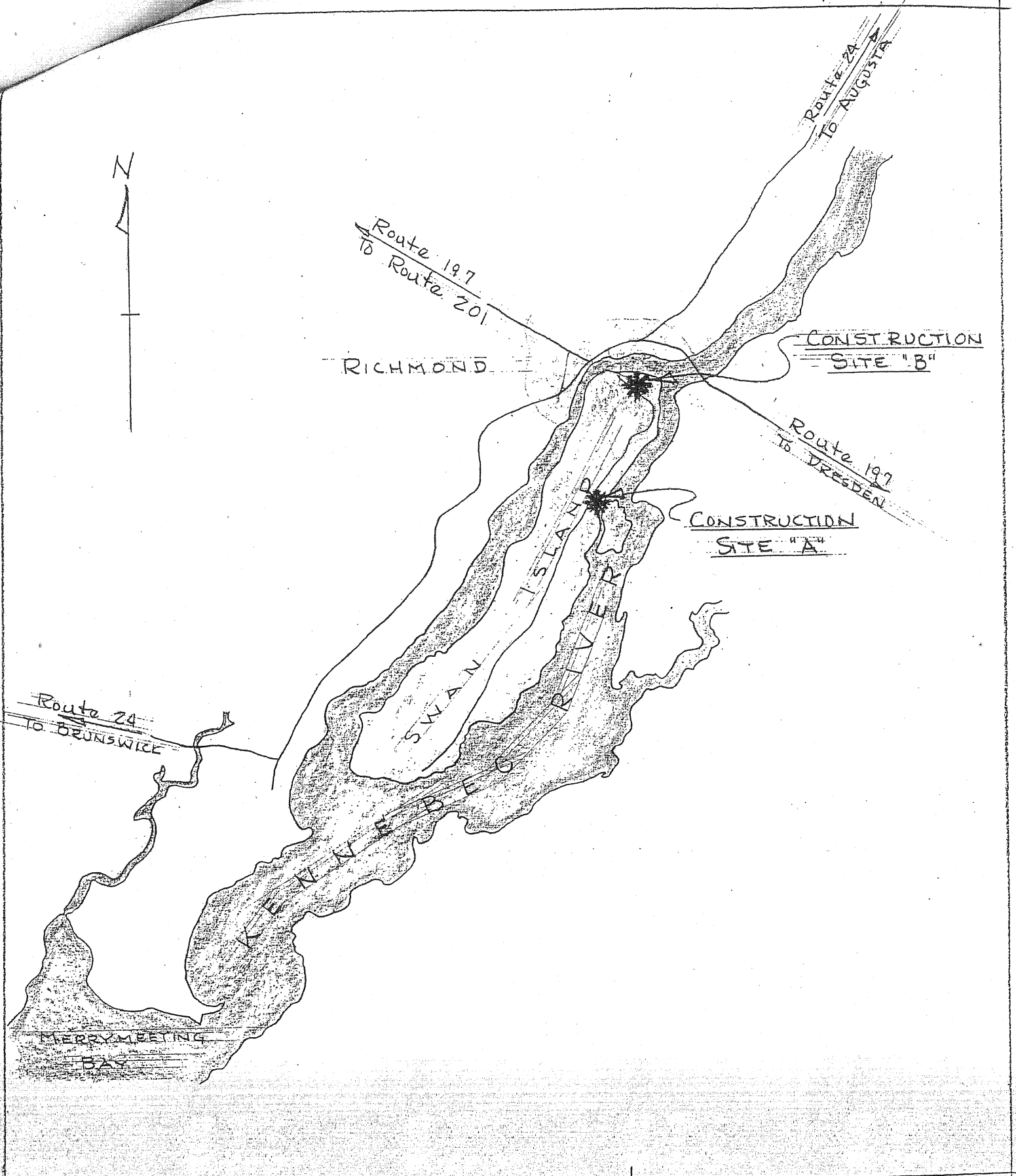
1. Design and supervision of work crews by the Engineering Division of the Department of Inland Fisheries and Game.
2. The construction of 10 Appalachian log type camping shelters with fireplaces, tables, and trash receptacles.
3. Construction of <sup>2</sup>3 log crib docks with floats and ramps from floats to docks. The river is tidal at this point.
4. Construction of <sup>10</sup>2 latrine buildings with wash stands.
5. Construction of concrete well curbs on existing well and the installation of pumps.
6. Renovation of 2 existing buildings involves new roofs and sills for both. The building at "Construction Site 'A'" will be the administrative building for the area and also serve for early spring and late fall overnight group visitations. The building at "Construction Site 'B'" will be used exclusively for early spring and late fall overnite group visitations.
7. Construction of 2 picnic shelters with tables, fireplaces, and trash receptacles for inclement weather use.
8. Construction and installation of signs and interpretive panels for the administration and use of the facilities.

9. Contingency

D. The complete development will be undertaken on a force account basis by the State of Maine Department of Inland Fisheries and Game. The construction will be supervised by the Engineering Division of that department. The labor and equipment will be locally hired.

E. The area is presently used in the early spring and late fall by college groups for field trips and in the remainder of the season by various individuals and groups. The proposed facilities allow more pleasurable use by these parties and better control of the use by these parties. No entrance or user fees are scheduled at this time.

F. The maintenance and operation of the completed facilities will be carried out by the State of Maine Department of Inland Fisheries and Game in a similar manner to the maintenance and operation procedures of the Maine State Park and Recreation Commission.



SWAN ISLAND CAMPGROUND  
VICINITY PLAN  
1" = 1 mile ±

MAINE STATE PARK  
AND  
RECREATION COMMISSION  
Augusta, Maine  
F.M.B. 5-9-66

# SWAN ISLAND

SUPERVISOR'S  
RESIDENCE,  
BUNKHOUSE, &  
COOKHOUSE  
TO BE  
RENOVATED

EXISTING  
SERVICE  
BUILDING

JEEP ROAD  
TO AREA "B"

SHELTERS

SHELTERS

PICNICKING

WELL

WELL

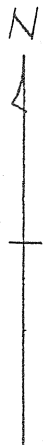
DOCK

LITTLE

SWAN

IS.

KENNEBEC RIVER  
MAIN STREET



SWAN ISLAND CAMPGROUND  
SCHEMATIC SITE PLAN  
CONSTRUCTION SITE "A"

1" = 8 Chains ±

MAINE STATE PARK  
AND  
RECREATION COMMISSION  
Augusta, Maine  
F.M.B. 5-9-66

RICHMOND

PARK AREA

KENNEBEC RIVER

FERRY LANDINGS  
DOCKS

Jetty

BUNKHOUSE & COOKHOUSE  
TO BE RENOVATED

EXISTING WINTER  
FEED BARN

SWAN ISLAND

EXISTING YEAR ROUND  
CARETAKER'S RESIDENCE  
EXISTING SERVICE &  
STORAGE

JEEP ROAD  
TO AREA "A"

KENNEBEC RIVER  
MAIN STREAM



SWAN ISLAND CAMPGROUND  
SCHEMATIC SITE PLAN  
CONSTRUCTION SITE "B"

1" = 8 Chains ±

MAINE STATE PARK  
AND  
RECREATION COMMISSION  
Augusta, Maine  
F.M.B. 5-9-66

1976 RULES AND REGULATIONS PERTAINING TO STEVE POWELL W.M.A.

*I.F.W. Phone*

#23-00017

#3651

- A. All people wishing to visit Swan Island (Steve Powell W.M.A.) must make arrangements through the Wildlife Division, Dept. of Inland Fisheries and Wildlife, 284 State St., Augusta, Maine. All requests must be made at least 3 days prior to the date of arrival and a use permit will be issued for presentation to the campground custodian. Use fees: \$1.00 per person due, \$1.50 per person per night per shelter. These fees are charged by the Department solely for use of Swan Island, including goods and services provided hereon. No charge is made by the Department for ferry services provided from Richmond to Swan Island, and the Department assumes no risk or liability for the use of the ferry service by members of the public.
- B. Operating Season Dates: Weekends: April 24 to June 6  
Daily: June 7 to September 6
- C. Transportation - The Department provides transportation to and from Swan Island for individuals or groups desiring to visit the area. Visitors will be met at the Department's landing in the town of Richmond at the time of arrival specified on the use permit.
- D. Hours: - The area will be available for daily use between the hours of 9:00 A.M. and sunset. Campers will be limited to a stay of 2 nights, unless extended by the area custodian.
- E. Use - There is a maximum of 60 visitors allowed on the island at one time and permits will be issued on a first come first serve basis for a particular date. The time of arrival recorded on the area use permit will be determined by Wildlife Division personnel after consideration has been given to the perspective visitors desire and existing permits already issued for a particular date. The arrival of incoming parties will be scheduled 2 hours apart.
- F. Facilities & Services - Ten Adirondack type shelters (with a capacity of 6 persons/shelter) are available for overnight use; picnic facilities for day use; firewood; potable water, and island tours.
- G. Restrictions concerning the use of the area.
- (1) The lower half of the island is a restricted area. Individuals and groups entering this area must be accompanied by the campground custodian or representative. Visitors wishing to enter this area, without the campground custodian must have his permission.
  - (2) Restricted buildings will not be violated.
  - (3) Supervision: All groups composed of minors under 18 years of age, must be accompanied by adult supervisors. A ratio of 1 supervisor for every 8 minors is required.
  - (4) Fires: Fires shall be built and used only in places provided or designated for such purposes and shall not be left unattended. Camp stoves are permissible if used in areas designated for fire building.

- (5) Refuse: All waste and trash must be placed in the containers provided.
- (6) Pets: No dogs or other pets will be allowed on the island.
- (7) Firearms - Fireworks: The use of or possession of firearms, fireworks, air arms, explosives, and/or weapons within the boundaries of the area is prohibited. The hunting, trapping, removal, molesting, injury or damage to any animal or bird, or anything natural or physical without proper authority, is strictly prohibited.
- (8) Liquor: No intoxicating beverage may be brought into, sold or consumed upon Swan Island.
- (9) Campers must utilize in a proper manner the shelter provided in the area. No tent camping is allowed.

- ① What about group use of two restored houses?
- ② What about a casual drop in?